



**BIENNIAL CONFERENCE
COPENHAGEN
DENMARK**

25-27 May 2010

**CHAIRMAN'S REPORT ON ACTIVITY
2008-2010**

EXECUTIVE COMMITTEE

The ICPRA Executive Committee during the period from the Wellington meeting (October 2008) to the Copenhagen meeting (May 2010) has been comprised as follows:

Mr Greg O'Connor	Chairman (NZPA)
Mr Dale Kinnear	General Secretary (CPA)
Mr Mark Burgess	Police Federation of Australia (PFA)
Mr Chuck Canterbury	Fraternal Order of Police (FOP)
Mr Peter Ibsen	Police Union in Denmark (PUiD)
Mr Paul McKeever	Police Federation of England and Wales (PolFed)
Mr Abbey Witbooi	Police and Prisons Civil Rights Union (POPCRU)

Dale Kinnear's involvement on behalf of the Canadian Police Association (CPA) in late 2009, with the CPA formally relinquishing the role of General Secretary at the 2/3 December 2009 Executive Committee conference call.

The PUiD agreed to assume the secretariat duties, on a temporary basis, at that call, with Mr Claus Redder Madsen in the General Secretary role.

Mr Charles Momy, President of the Canadian Police Association (CPA), joined the Executive Committee in place of Mr Kinnear.

Following a change of role for Abbey Witbooi in South Africa, Mr Nathi Theledi joined the Executive Committee in his place for the Police and Prisons Civil Rights Union (POPCRU).



CONFERENCE CALLS

The Executive Committee held nine conference calls to advance ICPRA business over the period. The calls were held on the following dates (split dates due to time zone differences):

- 2/3 December 2008
- 24/25 March 2009
- 8/9 July 2009
- 16/17 September 2009
- 2/3 December 2009
- 10/11 February 2010
- 17/18 March 2010
- 21/22 April 2010
- 12/13 May 2010

SECRETARIAT: ACKNOWLEDGEMENT OF CPA

The CPA formally relinquished the host of the ICPRA secretariat at the Executive Committee's 2/3 December conference call, due to changing circumstances in the CPA. The Chairman formally acknowledged, on behalf of ICPRA, the immense contribution of Mr Dale Kinnear as General Secretary to the organisation's development from its inception, and the critical importance of the considerable support and faith shown by the Canadian Police Association over that time. Thanks were voted unanimously for that support.

Interim Relocation of ICPRA Secretariat

As noted above, the CPA formally relinquished the ICPRA secretariat in December 2009. As an interim measure, the PUiD offered to assume secretariat duties until the May 2010 conference in Copenhagen. This would allow for longer-term arrangements to be discussed and agreed at that meeting. The Executive Committee endorsed this arrangement with thanks.

All electronic files and records associated with the secretariat were transferred from the CPA to the PUiD accordingly. The CPA generously continues to provide transitional assistance as a matter of practicality, particularly with the financial and banking matters, given the accounts had been established in Canada. Financial reports have however been provided to the PUiD to allow them to discharge secretariat duties.



ICPRA BUSINESS 2008-2010

Engagement with the United Nations

The Chairman visited the United Nations in June 2009 and met with Mr Andrew Hughes, head of Police Division, UN Department of Peacekeeping Operations Policing Division (UNPOL) and also with the new Administrator of the UN Development Programme (UNDP) Helen Clark and UNDP senior official Mr Djordje Djordjevic.

Following further engagement via email with the UNDP through Djordje Djordjevic, on 17/18 December 2009 the Chairman held a conference call with Geneva-based UNDP staff from the Rule of Law programme. Due to technical difficulties Mr Sebastian Gouraud was unable to join, but a very useful discussion took place with Mr Alejandro Alvarez. The immediate outcome of that discussion is UNDP involvement in the 2010 ICPRA Conference.

The June 2009 meeting with Andrew Hughes in New York saw Mr Hughes receptive in principle to ICPRA input and involvement at UNDPKO. However Mr Hughes was due at that time to return to his home police agency in Australia. He committed to making a strong recommendation to his principals that ICPRA be consulted on future deployments, when decisions were being made.

Mr Hughes also suggested that as part of efforts to be recognised as a voice in international policing, ICPRA might consider developing relationships with the International Association of Chiefs of Police (IACP) and Interpol. This suggestion was put over for future discussion pending feedback from ICPRA affiliates that may interact with these agencies.

As a consequence of the meeting with Mr Hughes, Mr Andrew Carpenter, DPKO Police Division, was expected to contact ICPRA regarding his task to develop international policing doctrine. No contact from Mr Carpenter in fact eventuated, despite the Chairman's efforts. Clearly Mr Carpenter did not feel he was sufficiently mandated to engage with ICPRA.

Contact was instead initiated by the Chairman with the head of the Police Division, Ms Ann-Marie Orlor – at that time acting in the role, but now confirmed for a two-year term. The initial response was positive, including an agreement in principle to attend the Copenhagen conference. In the event, however, Ms Orlor advised that personnel and resource constraints precluded UNDPKO representation at the conference. Instead, the Chairman met with Ms Orlor and UNDPKO recruiting official, Ata Yenigun, in New York on Friday 14 May in the interests of reporting back to the ICPRA conference on the prospects for the relationship.



Ms Orler, a Swedish police officer, reported that the UN currently has 17 peacekeeping operations around the globe. These range from Cyprus, where they have been for over 40 years, to Gineau Bissau, the latest deployment. There are currently 13,212 officers deployed, with authority to go to 16,000.

UNDPKO also has a standing force of police, made up mostly of police officers on secondment or unpaid leave from their own forces. The standing force is based in Brindisi, Italy. The standing force currently comprises 25 individual officers, but UNDPKO hopes to expand this to 40 by the end of the year, and to 100 over the next few years.

The standing force is, conceptually, intended to be a police 'ready reaction force,' but it is acknowledged that in practice the force is currently too small to be able to do much more than facilitate.

The Chairman's assessment of the meeting with the Police Division is that they are not particularly enthusiastic about a relationship with ICPRA, largely because they foresee ICPRA's involvement complicating an already-difficult task. They point out that most of their member states are anti-unionisation of police. The implication was they are concerned ICPRA could make life difficult for them by advocating for our members who are deployed.

They did however freely admit the working conditions for police on UN duty are poor, which is why the deployment is necessary in the first place. In their words, peacekeepers go where there is no peace to keep.

Police Division's view is that ICPRA can best advocate for our members with our own jurisdictions. Nevertheless, they did engage and acknowledged the drivers of our interest in involvement.

In response to the Chairman's suggestion that a relationship could be mutually beneficial, they suggested we could advocate for more police advisers at the permanent missions in New York. At present there are only 10 in New York, compared to 83 military advisers, and they believe this constrains them when it comes to deployments.

Police Division cited Germany as a good example of a country which has appointed a police adviser who has become very effective at advocating for police issues on UN missions.

One other role they see for ICPRA member organisations, as individual associations or federations, is in advising our members through our publications about jobs available on individual missions or deployments. Police Division's view is jurisdictions often don't send the right people.

There was discussion at the meeting about the issue of poorly selected ranking officers from second and third world police forces having command over staff, but being dangerously ill equipped to do so. DPKO pointed out they only appoint the Commander and Deputy to missions. The rest are appointed on location, and politics plays a major part.

The Police Division representatives said they were trying to introduce pre-deployment training with common competencies, but know that selection for UN posting from many countries is seen as a moneymaking opportunity and is thus subject to corruption. They have an integrated training service within the DPKO working in this area.

Overall, the Chairman's view following the meeting is that there is scope for ICPRA to continue communicating with UNDPKO, and that we should find areas of special interest as a basis for doing so. Over time our involvement and acknowledged relevance will continue to grow.

UNDPKO indicated there may shortly be an escalation of their activity and numbers in Cyprus, following the renegotiation of borders. If that occurs, or if there is to be another deployment somewhere like Somalia, these will be key opportunities to engage further.

The Chairman determined to recommend to the 2010 ICPRA Conference that we further explore specific ways we can engage with UNDPKO, and continually remind them of our presence and relevance. In doing so, we need to be aware of our own limitations and the need to neither oversell nor over-commit ourselves. The relationship with UNDPKO is a natural fit for that reason, because they are limited in what they can actually do, and act more as facilitators than practitioners. This role sits naturally in parallel with ICPRA's role.

If the next ICPRA is held in Washington, it is likely UNDPKO will attend, provided we are clear in our expectations of their involvement.

ILO and Other Affiliations

Potential affiliation with organisations such as the ILO remains a subject of further investigation. The priority however is on establishing the formal foundations of ICPRA, as it has been established these are pre-requisites for affiliation with or formally recognition from other organisations, and on developing relationships directly in ICPRA's own right with bodies such as the United Nations.

ICPRA Membership and Dues

The General Secretary wrote to all affiliates following the March 2009 conference call, requesting ICPRA affiliation dues as determined by the 2008 ICPRA Conference.



All member organisations which confirmed their affiliation have forwarded their 2009 dues.

Withdrawal of affiliations

NAPO has formally withdrawn its affiliation, and the Garda Representative Association (GRA) has allowed its affiliation to lapse.

Federal Law Enforcement Officers' Association (FLEOA)

While in New York in June 2009, the Chairman met with Mr John Adler, President of the Federal Law Enforcement Officers' Association (FLEOA). FLEOA expressed interest in ICPRA membership and has subsequently submitted a formal application for determination by the 2010 ICPRA Conference.

Swaziland Police Union (SWAPU)

Efforts to engage and assist SWAPU continued. The last contact however was by email to SWAPU Executive on 9 September 2009. There has been no response to date, and once the new location of the ICPRA secretariat is established, communications may be reinitiated.

Police Association Activity in Southern Africa Region : Mauritius, Lesotho and Malawi

The General Secretary previously sought an update on union activity in the Southern Africa Region. Since then, the Lesotho Mounted Police Service Staff Association has made an initial approach seeking information about affiliation. This has not yet been followed by a formal application.

ICPRA Incorporation

Delegates in Wellington agreed to establish a dues structure for ICPRA. This creates a fiduciary responsibility which is crucial to establishing the organisations formal credentials and bona fides with many outside parties. Delegates directed the Executive Committee to explore incorporation to satisfy fiduciary obligations and to protect ICPRA officers and the host secretariat.

The General Secretary investigated incorporation as a not for profit organization in Canada under the *Canada Corporations Act*. On the March 2009 conference call the Executive Committee passed a motion to proceed with incorporation. The General Secretary and Mr Burgess made significant progress in that direction; however new legislation due in Canada delayed the incorporation application. Since then, changes in the location of the



secretariat mean the country of domicile for the organisation may need to be reconsidered.

ICPRA Constitution

As a further step towards establishing formal foundations for the organisation, Mr Burgess and the General Secretary drafted a working document that was circulated to the Executive Committee ahead of the March and July 2009 conference calls. The content was based on a model constitution prepared by Industry Canada. Other material was drawn from the ICPRA Objects document from the ICPRA 2006 Conference, motions passed in Wellington in 2008, and other input from affiliates.

Further discussion of the draft constitution will take place at the 2010 Conference, with a view to finalising a constitution to support an incorporation application.

Prior to his standing down as General Secretary, Mr Kinnear expressed his confidence that the vast bulk of the rules as drafted between him and Mr Burgess would remain relevant and appropriate outside the Canadian regulatory environment. Those parts that do include, for example, specific references to statute or regulation, or compliance with specific regulatory requirements, will need to be adapted for the eventual new host country.

Pending finalisation of financial accountability rules, the Executive Committee agreed any proposed expenditure should continue to be approved on a case-by-case basis by the Executive Committee.

ICPRA Bank Account

To support the levying of membership dues and formalisation of ICPRA, two bank accounts were opened at BMO (Bank of Montreal) Harris Private Banking in Ottawa. One is a Canadian funds bank account, the other an American funds investment account in the name of ICPRA.

These banking arrangements may need to be reviewed as a matter of practicality following decisions on location of the ICPRA secretariat.

The current balance of funds held is subject to a separate financial report to Conference.

ICPRA Newsletter

Mr Burgess and the PFA coordinated content, produced and circulated a total of four ICPRA E-Newsletters to affiliates during the period since the 2008 Conference. These are also posted on the ICPRA website.



As well as being a useful and practical way to ensure ICPRA members are able to share pertinent information and thinking on policing issues, the E-Newsletters are also an important part of establishing a body of documentation demonstrating ICPRA's credibility as an organisation of substance. The publication is put together in a very professional manner, and so far contributions have been of consistently high quality. It is important we maintain that going forward.

ICPRA Communications Plan

A preliminary draft Communications Strategy has been drawn up by NZPA and was circulated for discussion amongst the Executive Committee members at the end of 2009. Further discussion will take place at the 2010 Conference.

PolFed Conference 2010: Address by ICPRA Chairman

While the financial challenges of the present global economic situation mean many ICPRA member organisations face mounting domestic challenges at present, Mr McKeever reiterated on the December 2009 conference call that involvement in ICPRA was important to PolFed. For example, Mr McKeever noted that the Metropolitan Police alone have approximately 1000 officers on overseas secondment at any given time.

Given the proximity of the ICPRA conference to PolFed's conference (Bournemouth, 18-20 May 2010), this provided an opportunity to broaden understanding and recognition of ICPRA amongst PolFed members. To that end, Mr McKeever extended an invitation on behalf of PolFed for the Chairman to deliver a brief address to the conference in his capacity as ICPRA chair, outlining the role and objectives of ICPRA. This invitation was accepted by the Executive Committee, and the address was delivered accordingly on 19 May 2010.

Greg O'Connor
ICPRA CHAIRMAN